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1                   **Teacher perceptions of physical literacy informed physical education: the**  
2   **barriers and potential solutions**

3  
4   **Abstract**

5   **Purpose**

6   Physical literacy (PL) is becoming a key framework for promoting physical activity across sectors  
7   globally, particularly in physical education (PE). This research explores how this emerging concept  
8   can be operationalised through professional development (PD) and examines teacher perceptions of  
9   barriers and solutions to embedding PL in practice.

10 **Method**

11   A twelve-week PD participatory action research intervention was conducted in three UK schools (one  
12   primary, two secondary) with primary generalist teachers (n=3) and secondary PE specialists (n=11).  
13   Semi-structured interviews captured teacher perceptions before, after, and three months post-  
14   intervention. Thematic analysis organised data on barriers and solutions.

15 **Results**

16   Teachers identified barriers in four areas: leadership and governance, management and institutional,  
17   individual, and philosophy and values. Solutions focused on raising PE's status and improving PD  
18   opportunities.

19 **Discussion/Conclusion**

20   The research highlights the influence of school cultures in developing PL. Effective PD must consider  
21   these as well as real-life challenges to achieve lasting impact.

22 **Keywords:** Teacher professional development, improving teacher professional development  
23   opportunities, operationalising physical literacy, physical literacy and physical education.

## 25 **Introduction**

26 Physical literacy continues to gain momentum the world over (Shearer et al., 2018). The  
27 contemporary notion of physical literacy was re-conceptualised by Margaret Whitehead in  
28 1993 (Whitehead, 2001, 2010). Since then, the concept has grown in acceptance as a credible  
29 conceptual framework and theoretical lens to address increasing concerns over levels of  
30 physical inactivity (Shearer et al., 2018). The World Health Organization (WHO) has  
31 declared that 80% of adolescents and 27% of adults worldwide are not meeting their  
32 recommended levels of physical activity (WHO, 2022). The concept of physical literacy has  
33 also been used to better articulate the wider, more holistic purpose and intentions of Physical  
34 Education (PE) (Durdan-Myers & Keegan, 2019). The concept helps to emphasise a shift  
35 away from the traditional skills-focused, competitive sport and performative PE model (Jung  
36 et al., 2016; Sullivan, 2021), to one that is concerned with meaningful physical activity  
37 experiences that promote "the motivation, confidence, physical competence, knowledge and  
38 understanding to value and take responsibility for engagement in physical activities for life"  
39 (IPLA, 2017). Thus, transforming PE from a subject that traditionally marginalises and  
40 discourages many children from engaging in physical activity now and potentially in later life  
41 (Jung et al., 2016; Sullivan, 2021) to a subject that is more inclusive and nurturing of all  
42 young people's holistic and unique movement potential. Physical literacy informed PE has the  
43 potential to increase the value placed upon physical education as it may better serve the needs  
44 of young people providing the experiences necessary to promote lifelong engagement in  
45 physical activity (Durdan-Myers and Bartle, 2023).

46 Although the concept has been embraced the world over, it has also been interpreted  
47 differently across varying contexts, resulting in multiple interpretations of its application in  
48 practice (Belton et al., 2022). Shearer et al. (2018) identified well-established national

49 physical literacy initiatives in the United Kingdom, Canada, United States, New Zealand, and  
50 Australia and discovered contrasting definitions and alignments with the philosophical  
51 underpinnings of the concept. Whitehead has always maintained that as a dynamic and  
52 responsive construct, a variance in interpretation according to the purposes of contexts is to  
53 be expected (Whitehead, 2017). However, these discrepancies may lead to confusion  
54 regarding related approaches to physical literacy. Shearer et al. (2018) recommend that  
55 interpretations must honour physical literacy's holistic conceptualisation of being and living  
56 well by simultaneously addressing its three integrated domains of the physical (movement),  
57 cognitive (knowledge and understanding) and affective (motivation and confidence)  
58 development (Dudley, 2015).

59         While the concept of physical literacy can serve to ignite interest in engaging in  
60 physical activities, simply leveraging the term without a comprehensive understanding of its  
61 meaning could ultimately undermine the cause over time (Jurbala, 2015). As a result, the  
62 potential to deliver a rich, diverse and responsive curriculum in schools that capitalises on  
63 children's inclination towards movement is often neglected. Thus, physical literacy's  
64 commitment to "a pathway to a better quality of life" (Jurbala, 2015, p. 368) is fundamental  
65 to nurturing every child's potential, not just those who are perceived to be already physically  
66 competent, so that they might pursue a fulfilling and active life.

67         Whitehead, Durden-Myers and Pot (2018) argue that despite its misconceptions,  
68 physical literacy can be readily translated into practical application by incorporating  
69 experience of progress and success in physical activity across a range of contexts. This  
70 should be accompanied by resonant and sufficiently challenging activities, so that self-  
71 realisation and a readiness to partake in physical activity might be achieved.

72 Shearer et al. (2018) report however that when physical literacy is incorporated into  
73 PE settings, a dualistic rationale often prevails with development of the physical domain as  
74 the sole focus (Shearer et al., 2018). This disconnect between the concept and its enactment  
75 in education reflects its conflict with an enduring Westernised pedagogical epistemology that  
76 continues to separate mind from body and is concerned with either a dominance of physical  
77 skill development or knowledge acquisition through skills-based activities that are universally  
78 measurable (Olson et al., 2017; Whitehead, 2010). As such, professional development and  
79 support with the operationalisation of physical literacy in practice might be required to enable  
80 physical literacy to be enacted with higher levels of fidelity to the concept and its  
81 underpinning philosophical values. A physical literacy informed approach to PE delivery may  
82 encourage a richer, more diverse and responsive curriculum that aims to nurture meaningful  
83 relationship with movement now and throughout life (Durden-Myers, 2020). In recent years,  
84 there has been a push to reform PE practices and objectives. Intentional pedagogy focused on  
85 enhancing physical literacy could help drive this transformation by simultaneously building  
86 students' skills, motivation, confidence and knowledge and understanding to better shape  
87 their relationship with movement and physical activity. A physical literacy informed  
88 approach would also promote the inclusion of students with diverse needs, fostering their  
89 overall growth and development (Houser and Kriellars, 2023). Physical literacy is unique in  
90 that it can provide a robust framework for physical education with the goal of promoting  
91 lifelong engagement in physical activity. By adopting the key principles for physical literacy  
92 informed practice outlined by Durden-Myers, Green and Whitehead (2018) physical  
93 education is more likely to provide the foundational experiences that are necessary to develop  
94 a positive relationship with movement and physical activity. The seven principles are  
95 outlined below:

- 96 • Key Principle 1: The Individual. The individual should be at the heart of physical  
97 literacy and therefore at the heart of PE pedagogy (Whitehead, 2010).
- 98 • Key Principle 2: Promoting Motivation. PE teachers should seek to create learning  
99 environments that are autonomy-supportive, and mastery focused. Practitioners  
100 should be enthusiastic and encourage all participants to engage in their work and  
101 make progress in physical activities.
- 102 • Key Principle 3: Confidence. It is essential that participants' confidence in their  
103 ability to make progress in an activity is enhanced, through physical education.  
104 Achievement, progress and effort should be celebrated in order to build self-esteem.
- 105 • Key Principle 4: Physical Competence. The development of physical competence  
106 facilitated through meaningful interaction with a range of physical activity  
107 environments is essential to encourage effective participation. Learners need time to  
108 practice and refine what they are learning, thus providing the opportunity for real  
109 progress, for movement patterns to be established and for perceptions of competence  
110 to be acquired.
- 111 • Key Principle 5: Developing Knowledge and Understanding. Promoting knowledge  
112 and understanding is integral to engaging individuals in physical activities.
- 113 • Key Principle 6: Devolving Responsibility. By integrating and internalising key skills  
114 related to 'taking responsibility', students develop structure and clarity for their lives,  
115 values and inner discipline. The ability for students to take responsibility for their  
116 participation is essential to establish life-long participation in physical activity.
- 117 • Key Principle 7: Using Feedback/Charting Progress as a Motivational Tool. Providing  
118 positive feedback based on competence (mastery) was shown to encourage optimal  
119 intrinsic motivation from students in relation to their continued engagement in  
120 physical activity (Mouratidis et al., 2008). Judgements made should therefore be

121 autonomous, criterion referenced and ipsative (related to previous judgements) in  
122 nature. When possible, students should be involved in co-construction of assessment  
123 tasks and criteria, along with self-assessment and presenting evidence of their own  
124 learning.

125 However, for teachers with limited or no background in physical literacy or physical  
126 education, developing and evaluating students' physical literacy can be challenging (Stoddart  
127 et al., 2021).

128 There is an ever-growing body of literature within the arena of physical literacy  
129 professional development (Edwards et al., 2019; Simpson et al., 2022; Sum et al., 2022;  
130 Wright et al., 2020). Most of this research presents the 'beautiful narratives' (Quennerstedt et  
131 al., 2021) of the positive impact of professional development on PE teachers' understanding  
132 of physical literacy (Edwards et al., 2019; Simpson et al., 2022; Sum et al., 2022; Wright et  
133 al., 2020). Yet there is a paucity of research (Stoddart and Humbert, 2021 and Harvey and  
134 Pill, 2018) that presents the problematic realities for teachers in operationalising physical  
135 literacy informed PE through their perceptions of these barriers and their proposed solutions.

## 136 **Purpose**

137 This research draws upon the findings of a twelve-week physical literacy informed PE  
138 professional development programme. The physical literacy professional development  
139 programme aimed to bridge theory and practice by offering practical and theoretical  
140 recommendations that were philosophically aligned to the concept. This article will focus on  
141 the barriers and potential solutions to operationalising physical literacy in PE teaching  
142 practice that were unravelled throughout the professional development process. Therefore,  
143 this research aims to answer the following research question: 'What are the perceived barriers  
144 and solutions to physical literacy informed PE by teachers?'

145 **Methodology**

146 This research is underpinned by a relativist ontology and a constructionist  
147 epistemology. We centrally locate the view that the teachers and actors in this study create  
148 social phenomena, and their meanings are continually being accomplished by social actors  
149 (Berger & Luckmann, 1967; Blaikie, 2007; Sparkes & Smith, 2014). The notion of being a  
150 teacher undertaking physical literacy professional development is, therefore, a social  
151 construct experienced in a culturally bound and context specific environment with the lived  
152 experiences of participants understood through a variety of views and different perspectives.  
153 Thus, this study is interactive and co-constructed by the researcher and the researched  
154 (Sparkes & Smith, 2014). This research also acknowledges the subjective meaning of social  
155 action by embracing interpretivism and the notion of multiple realities (Sparkes & Smith,  
156 2014). Multiple realities are relevant to this study as the researcher and participant teachers  
157 are actively involved in constructing their ‘reality’.

158 The research was conducted with primary generalist teachers (n = 3) and secondary  
159 PE specialists (n = 11) across three schools within the U.K. over a twelve-week period.  
160 Participant pseudonyms were used to protect participant anonymity. Table 1 outlined the  
161 participants and their context.

162 **Insert Table 1 here**

163 The intervention, a physical literacy informed PE professional development  
164 programme, aimed to enhance teachers understanding and enactment of physical literacy  
165 informed practice. Specifically, teachers were also asked to reflect on the barriers, as they  
166 perceived them, to the successful implementation of physical literacy informed PE practice.  
167 Some teachers were also able to offer solutions to these perceived barriers. The programme  
168 aligned with the International Physical Literacy Association's (IPLA) definition, “Physical

169 literacy can be described as the motivation, confidence, physical competence, knowledge and  
170 understanding to value and take responsibility for engagement in physical activities for life”  
171 (IPLA, 2017). It consisted of a series of collaborative professional development sessions,  
172 lesson observations, reflections and mentoring. The researcher designed and delivered the  
173 entire professional development programme. At the time of the intervention, she was a PE  
174 teacher educator with substantial knowledge in physical literacy and a recognised researcher  
175 in the field.

176         The professional development programme incorporated six, one-hour sessions over a  
177 period of 6-12 weeks (depending on disruption/term length). During these sessions, the  
178 concept of physical literacy was unpacked, explained and explored developmentally. Teacher  
179 participants planned, delivered and reflected on their own physical literacy informed PE  
180 lessons in response to their ongoing learning. Each lesson was video recorded, and each  
181 lesson reflection was audio recorded. Each participant was observed between 6 and 9 times  
182 during the programme. The recordings were critiqued by participants and the researcher to  
183 evaluate how the lesson supported or hindered the development of physical literacy. Both the  
184 researcher and teacher were involved in the reflection process co-constructing the  
185 recommendations for future practice. The researcher was also available as a mentor to guide  
186 all participants throughout the entire programme.

187         The impact of the physical literacy professional development was captured using semi-  
188 structured interviews prior to the professional development commencing, immediately after the  
189 professional development period and then participants were interviewed again after a period of  
190 three months. The opening interview explored participants' perception of their teaching role,  
191 the value of PE and potential barriers to nurturing physical literacy within their practice. It was  
192 also used as a benchmark to monitor progression of participants' conceptualisation,

193 understanding and operationalisation of physical literacy during the intervention, as well as  
194 their motivations and aspirations for participating in the professional development programme.  
195 The closing interview inquired into participants' understanding of physical literacy and how it  
196 now informed their practice post intervention. The final interview considered the longer-term  
197 impact of the intervention and its sustainable impact.

198         The barriers were compiled from the opening interview, closing interview and final  
199 interview. Solutions were taken from the closing interview and final interview. The semi-  
200 structured interviews were audio recorded, transcribed and then analysed using abductive  
201 thematic analysis to identify key themes. Here we embraced Denis et al.'s (2001) stance of  
202 using a priori themes. Such data analysis is therefore part data inspired, and part theory inspired  
203 (Amis, 2006). As we coded and developed categories and themes, we also returned to the  
204 literature, theoretical and conceptual ideas.

205         Our coding was driven by the assumption that "data interpretation and analysis involve  
206 making sense out of what people said, looking for patterns, putting together what is said in one  
207 place with what is said in another place, and integrating what different people have said"  
208 (Patton 1990, p. 347). Coding started as soon as data collection began using "codes" to identify  
209 "chunks of text" (Amis, 2006, p. 128) that peaked interest in relation to prior themes or as  
210 possible emerging themes. We particularly aligned with notions that whilst data saturation is a  
211 goal, in reality "we know our analysis is not finished, only over" (Van Maanen, 1988, p. 120).

212         This research also adheres to the ethical requirements set out by the British Educational  
213 Research Association (BERA) ethical guidelines for educational research (BERA, 2018).  
214 Ethical approval was granted by the supervising university. Participant anonymity is preserved  
215 by using pseudonyms in the research findings, and participants were able to opt out throughout  
216 all stages of the research.



- 226 • Leadership and governance barriers centred around governmental policies, Ofsted  
227 regulations, and national agendas pertaining to education and PE, which may  
228 restrict the implementation of a physical literacy informed approach.
- 229 • Management and institutional barriers were associated with the issues that arise  
230 from individual schools, multi-academy trusts (MATs), or local authorities in their  
231 management and organisation of educational institutions and PE which may  
232 hinder the implementation of a physical literacy informed approach.
- 233 • Individual barriers were those that originated from the perspectives of individuals  
234 such as teachers, students, or parents that prevent the individual embracing a  
235 physical literacy informed approach.
- 236 • Philosophy and value barriers permeated all other categories and included the  
237 absence of value or conflicting philosophies acting as a barrier to implementing  
238 physical literacy informed PE.

239

## 240 **Leadership and Governance Barriers**

### 241 ***Government, Ofsted, National, PE and Physical Literacy Agendas***

242 Ofsted and the Government were seen as possible barriers due to the limited value  
243 they place on PE, which shapes the educational culture and expectations in schools through  
244 the downward pressure and influence they exert. Both primary and secondary teacher  
245 participants expressed concerns that PE has an apparent lack of value and is at best reduced to  
246 a subject that perpetuates a games-directed, skills-based and sport-techniques focus (Kirk,  
247 2012), with physical literacy absent from any discourse. Stephen stated, "*Ofsted are a clear*  
248 *barrier to physical literacy in PE because they don't value it, and schools end up valuing*  
249 *what Ofsted values because that's the agenda*". In the secondary sector several participants  
250 felt that Government targets and pressure determined how they taught PE. As Dave  
251 commented, "*Obviously, government level is pushing results; and that's going to drive what*  
252 *we do at school level*". Elevating PE from its relegated position to a subject of equal value  
253 within a holistic educational offering remains an ongoing challenge for the PE community,  
254 which has a consequential impact on introducing the holistic intentions of physical literacy  
255 into the PE curriculum. Two issues arise here, first physical literacy informed practice needs  
256 to be further evidenced as a more effective framework to support the development of lifelong  
257 participation in movement and physical activity. And second, government organisations and  
258 policy makers need to be cognisant of physical literacy and how it can help to reshape and  
259 provide the foundations for a more successful physical education experience.

260

## 261 **Management and Institutional Barriers**

262 It is clear from the comments in the previous section that there is a requirement for  
263 teachers to align their practice with governing organisations such as Ofsted. Perceptions of  
264 Government hindrance may be amplified by senior management and school level leadership,  
265 depending on their interpretation and prioritisation of policy, Ofsted requirements and the  
266 National Curriculum. If constructs like physical literacy are not acknowledged or valued at the  
267 governance and accountability level, teachers might be disinclined to embrace a physical  
268 literacy informed approach if it doesn't integrate with existing accountability and governance  
269 messages. If they do attempt to adopt physical literacy into their practice, then this is likely to  
270 leave them feeling vulnerable. Therefore, it was vital to explore enactment at the level of  
271 "school-based policy elaboration" (Braun et al., 2010, p. 547) and how this might be affected  
272 by institutional culture and ethos.

273 Management and Institutional Barriers included a number of sub-themes which were  
274 categorised into: curriculum, timetabling and student groupings, funding facilities and  
275 equipment, and whole department and whole school approach. Each of these sub-themes are  
276 explored in more detail below:

### 277 ***Curriculum, Timetabling and Student Groupings***

278 At the school leadership level, there is a tendency to restructure curricula in response  
279 to academic performance pressures. Two secondary teacher-participants noted how their  
280 schools had removed Core PE from Year 11 so that other academic subjects could be given  
281 more attention. Andrew noted "*The school...they don't do PE in Year 11 which is a real*  
282 *shame...*" and Luke remarked:

283 *School level, I think... like with Year 11 here, they don't do core PE, because they have*  
284 *more time in other subjects. So that's obviously a barrier. And I know it has been brought*  
285 *up many times, but I don't know how that will change.*

286           This decision to exclude PE at Key Stage 4 signals a dualistic approach to mind and  
287 body by dividing academic achievement and physical activity. This conflicts with the  
288 philosophical values of the physical literacy construct - monism, existentialism and  
289 phenomenology - that influence its multifaceted approach to wellbeing. Its proponents  
290 advocate a recognition of PE's holistic impact on learners (Whitehead, Durden-  
291 Myers and Pot, 2018), arguing that prioritising curricular time for academic subjects over PE  
292 has no impact on subject grades and may instead have a detrimental effect on health (Trudeau  
293 and Shephard, 2008). The prioritisation of academic performance over holistic education  
294 may be an unintended consequence of evaluation criteria such as those set by Ofsted, along  
295 with accountability measures for academic attainment that then inform all aspects of a school  
296 system (Ranson, 2011).

297           Creating a positive and secure learning environment is crucial to providing enough  
298 opportunity "to develop the motivation, confidence, physical competence and knowledge to  
299 engage in physical activity for life" (ILPA, 2017). As reported by both primary and secondary  
300 teacher-participants, accountability measures affect the entire school PE curriculum,  
301 including the activities on offer, regular timetabling of PE, and student groupings. Joe  
302 (secondary school teacher) observed, "*the curriculum for next year, I think we're in a better*  
303 *place to [look] at the different activities that we're offering*". With little manoeuvre to adapt  
304 these activities, any embedded performance driven approaches that hamper the  
305 operationalisation of physical literacy might present belligerent obstacles. Stephen (primary  
306 teacher) identified disruption to the scheduling of PE lessons as an issue to a consistent  
307 physical literacy approach within PE. He stated, "*roles within the school and timetabling*  
308 *issues have been the main barriers.*" The grouping of students into classes, also created a  
309 barrier to a consistent effort. As Adam (secondary teacher) stated, "*It was a barrier when we*  
310 *had like different groups all the time. I think that was difficult because you couldn't really*  
311 *develop anything with the kids, you can't really do that within four weeks.*" This is in tension  
312 with a physical literacy informed approach, changing groups regularly may hinder the teacher  
313 in really understanding the developmental needs of their class and planning appropriate  
314 experiences to support their continual educational and physical literacy journey. These  
315 decisions are often made at the senior leadership level, thus reflecting the values of the  
316 school's subculture in the prioritisation and structure of the curriculum and its delivery. It  
317 seems that participating schools had allowed accountability measures to create major shifts in  
318 their cultures, changing the dynamics of their organisation (Laughlin, 1991).

### 319 ***Funding, Facilities and Equipment***

320           The availability of funding and facilities significantly impacts the curriculum.  
321 Secondary teacher-participants suggested that increased funding could enhance facilities,  
322 equipment, and opportunities for initiatives, thereby promoting physical literacy and  
323 encouraging student engagement in physical activity. This was emphasised by Andrew who  
324 stated, “*The government gives us money; we could do with some more. Now we've got eleven*  
325 *gym mats ... I've got a class of thirty boys that I taught yesterday in threes on one mat each*”.

326 Whereas Dave commented on facilities:

327           *It will be good to have the Astro Turf which will be another outdoor space, because*  
328 *sometimes I think we're a bit cramped for space. And the basketball courts outside are*  
329 *pretty ropey. So, it's just that environment for learning sometimes. And sometimes you*  
330 *think that environment from minute one is not what you want it to be, just because maybe*  
331 *the resources you've got.*

332           Insufficient facilities that result in cramped classes are not conducive to an enjoyable  
333 PE experience. If physical literacy is the ultimate goal of PE, and PE is the main means to  
334 achieve it (Whitehead, 2013), then this hinders its operationalisation. PE in the UK has  
335 received significant investment following the legacy of the 2012 Olympic Games (Lindsey,  
336 2020), as well as through Pupil Premium allocation (DfE, 2024). Despite this, the priority of  
337 PE has not changed within school structure (Eyre et al., 2022). Schools have increasing  
338 autonomy over fund allocation, so these comments raise questions over the amount of  
339 funding or how it is distributed. If PE is relegated in the hierarchy of school subjects because  
340 of the aforementioned leadership and governance barriers, then its receipt of funding may be  
341 reduced, or stuck in the confines of the central budget as schools’ finances become ever more  
342 pressured.

343 ***Whole Department and Whole School Approach***

344 Government policy interpretation by the influential subculture of PE department  
345 leadership may also determine student engagement and the promotion of physical literacy.  
346 For instance, debates over school sports uniforms versus personal sports attire raise questions  
347 about how such decisions align with the broader goal of promoting lifelong physical activity.  
348 Lack of consistency in whole-school and department approaches to PE and physical literacy  
349 was cited by both primary and secondary school participants. Olivia (primary teacher) stated,  
350 "*What they say and what they do needs to be aligned ... and like consistent ... because*  
351 *obviously we do assemblies about children getting 60 minutes a day but then teachers don't*  
352 *teach PE*". This sentiment was supported by Joe (secondary teacher):

353 *I think in terms of a PE department I think it depends what your rationale is and what your aim of*  
354 *your department is, is it to turn out key stage 4 results and the pressures of having that because in*  
355 *terms of your performance management, that's what you're judged on, or is it having active key*  
356 *stage 3 lessons...having an understanding of what the academy actually want or the school wants*  
357 *in terms of developing that in the curriculum*

358 There's a prevalent misunderstanding that the effectiveness of professional  
359 development hinges solely on teachers' willingness to apply the acquired knowledge.  
360 Nonetheless, even teachers eager to integrate professional development practices into their  
361 classrooms frequently encounter obstacles beyond their control (Buczynski and Hansen,  
362 2010). Ensuring alignment between school culture and its subcultures is crucial for  
363 maximising the impact of physical literacy professional development.

364           These findings highlight that teaching occurs within the context of school cultures and  
365 subcultures, rather than in isolation. Senior leadership teams play a significant role in shaping  
366 and modifying these cultures. Examining the management and institutional obstacles sheds  
367 light on potential issues related to school culture, such as the importance attributed to PE and  
368 how it influences the school environment's ability to support physical literacy-informed  
369 practices. Teachers noted that schools, in their management and organisation of PE, can  
370 either erect or dismantle barriers to effectively implement physical literacy in practice.  
371 Physical literacy can help to unify the culture, ethos and vision for physical education across  
372 organisations and their sub-cultures. Physical literacy informed physical education can  
373 provide a robust framework elevating the importance of holistic, inclusive and personalised  
374 experiences that if adopted by school communities can serve as the mechanism through  
375 which practices can be challenged and enhanced.  
376

377 **Individual Barriers**

378           There is adequate evidence that engagement between staff, students, family and  
379 community is required before, during and after school to increase physical activity  
380 opportunities for physical literacy development (Castelli et al., 2014). Teachers, students and  
381 parents were all identified as individual sub-cultures who could present barriers to the  
382 operationalisation of physical literacy in practice if they did not sufficiently value its  
383 importance.

384 ***Teacher Barriers***

385           In the initial interview, seven participants (n=2 primary and n=5 secondary teachers)  
386 stated that their motivations for participating in the professional development programme  
387 were to better understand physical literacy, how it could inform their practice and have  
388 guidance on embedding it so that it would improve teaching and learning.

389           However, the participants identified barriers to its operationalisation such as  
390 confidence, competence, lack of professional development, buy-in, accountability, extra-  
391 responsibilities, leadership role, capacity, time and stress.

392           In primary PE settings in particular, participants had heightened awareness of lack of  
393 training in PE, which resulted in a lack of confidence in their ability to deliver quality PE  
394 lessons. As Amy remarked, "*We have never ever had professional development, and this is*  
395 *why I'm petrified - any PE training, ever. I qualified like 5 years ago, and we had like 2*  
396 *hours during my PGCE and that's it.*" This lack of confidence and training often leads to the  
397 outsourcing of PE in primary schools to coaching companies, which reduces the opportunity  
398 for teachers to develop and embed their physical literacy knowledge (Williams and  
399 Macdonald, 2015).

400 Buying into the physical literacy concept is also crucial for it to align with a teacher's  
401 personal beliefs and values, thereby becoming integrated into their teaching practices.

402 Despite buy-in throughout the professional development programme, not all teacher  
403 participants felt able to maintain this level of engagement post-professional development.

404 This was most clearly stated by Andrew (secondary teacher):

405 *I feel like I bought into it then, and why haven't I bought into it now? We're not doing it. And that*  
406 *is lack of engagement for us, and I think it comes from buying into it. I think at the start some of*  
407 *us were really like "Yeah, let's do that." And I know other things happened, people have babies*  
408 *and people are off sick, and people change roles in departments and stuff like that; but we haven't*  
409 *mentioned it.*

410 Without clear commitment or sense of accountability, sustained changes in practice  
411 are unlikely to occur. This supports Castelli et al. (2014) who state that the operationalisation  
412 of physical literacy should not rest on single individuals and should instead be a whole school  
413 commitment. Often sustained lack of engagement results from reduced teacher capacity and  
414 time, and increased stress. Teacher workload is well documented as an issue in the profession  
415 (Higton et al., 2017) so a school's investment in professional development should be  
416 accompanied by the time and space to implement their learning.

417 ***Student Barriers***

418 Students were also identified as potential barriers to implementing physical literacy  
419 by the participating teachers. Various factors, such as student organisation, lack of  
420 engagement, and participation in physical activities, were mentioned. Much of the discussion  
421 about student organisation revolved around students having the appropriate kit for their PE  
422 lessons. As Amy (primary teacher) stated, "*A lot of our children are reluctant to bring kits*  
423 *in.*" This might allude to a lack of confidence or motivation to engage in PE lessons.  
424 Additionally, some students harboured negative perceptions of PE based on past experiences,  
425 leading to reluctance to participate actively in lessons. Anne-Marie (secondary teacher) felt  
426 that "*it's just maybe the attitude that they come in with. So, if they've hated it in primary*  
427 *school, it's hard to change them but think if we get them on side in PE then that will come*  
428 *around more*". Furthermore, a decrease in students' physical activity levels outside of PE  
429 lessons was observed compared to previous years or generations. A lack of engagement in  
430 sports and physical activities outside of school has ripple effects on participation in  
431 extracurricular, curricular, and broader physical activity opportunities. This prompts the  
432 question: could physical literacy help to reshape PE experiences so that they are more  
433 meaningful for young people, helping to increase participation in physical activity both  
434 within and beyond educational settings?

#### 435 ***Parent Barriers***

436 Participants felt that parents play a crucial role in fostering engagement in sports and  
437 physical activities outside of school and serving as role models for active lifestyles.

438 Participants noted that parents frequently readily excused their children from PE lessons.

439 *I have notes off mum every week saying they've got a bad ankle.... like I said, you can guarantee*  
440 *who you're going to get a note off on a Friday morning, from parents. Same parents, same injury,*  
441 *every single week. (Amy, primary teacher)*

442           There is a growing recognition of the importance of parental support in empowering  
443 schools, subject communities, and individual teachers, particularly in PE (McDavid et al.  
444 2012). As Luke (secondary teacher) affirmed:

445           *I think obviously parents have a massive influence on what their pupils do, and also the kind*  
446 *of...the outlook and what they think can have a massive influence. You know, if their parents*  
447 *didn't like PE and sport then that could possibly have an impact.*

448           This is especially relevant given the expansion of the subject into after-school  
449 programmes and the opportunities for physical activity at home and with parents and  
450 families.

451

#### 452 **Philosophy and Value Barriers**

453           The promotion of physical literacy and lifelong engagement in physical activity is  
454 problematic in a culture that marginalises and devalues PE at multiple levels, including  
455 governance and leadership, management and institutional, and individual levels across  
456 contexts. Within contexts, "*mixed messages from the school*" (Joe, secondary teacher)  
457 resulted in teacher confusion over their pedagogical rationale. As Amy (primary teacher)  
458 stated, "*When Ofsted come in, they don't come in and say, 'let's look at your PE lessons'.  
459 They come in and say 'What are your literacy levels, what are your numeracy levels? Let's  
460 look at your books'.*" Amy's statement substantiates concerns that a focus on numeracy and  
461 literacy in primary school settings is impacting fundamental aspects of PE, consequently  
462 affecting the promotion of physical literacy and lifelong engagement in physical activity,  
463 health, and well-being (Green, 2005).

464 At GCSE level, there was excessive emphasis placed on exam performance rather  
465 than developing physical literacy. The necessity to match pedagogy to dominant ideology  
466 (Lawson, 1993) can lead to didactic teaching (Casey and O'Donovan, 2015), which is  
467 incompatible with the meaningful experiences advocated by physical literacy. Despite this,  
468 many teachers felt that gaining an understanding of physical literacy had revitalised their  
469 approach to teaching PE and allowed them to re-establish their initial motivations for  
470 entering the profession. This was best expressed by Dave (secondary teacher) who asserted,  
471 *“it's almost given me a bit of confidence and actually when it comes to physical literacy, I*  
472 *think it's the aim of why I became a PE teacher.”*

473 The physical literacy professional development enabled teachers to critically reflect  
474 upon their own education philosophy and explore the utility of physical literacy in reframing  
475 their practice for more harmonious alignment. Often within any career your practice and  
476 values may incrementally creep away from your professional values and beliefs. Engaging  
477 in physical literacy professional development enabled teachers to reconnect with the value  
478 and purpose of PE and provided a clear framework through which this could be achieved.  
479 By adopting a physical literacy informed approach to physical education, the teachers were  
480 able to clearly and intentionally address holistic outcomes, provide more inclusive  
481 experiences and better personalise provision to support the learning needs of their pupils.  
482 The process enabled teachers to engage in critical reflection with the support of a mentor  
483 which helped with accountability, accelerated progress and created the urgency for  
484 pedagogical change.

485

486 **Solutions**

487 "Individuals find problems in order to solve them" (Shore et al., 2017, p. 57) so  
488 understanding and articulating the nature of barriers was crucial before teachers could  
489 strategise how to address them. This involves creating solutions that are sensitive to the  
490 specific challenges posed by each type of barrier so that measures can be implemented to  
491 navigate them. By the end of the professional development programme, participants were  
492 able offer solutions to some of these barriers, demonstrating that the process enabled them to  
493 feel empowered and gave them the opportunity to voice and express their professional  
494 judgements (Bolin, 1989) The participants' solutions focused on two main themes: raising the  
495 status and value of PE, and improving professional development opportunities.

496 *Raising the Status and Value of PE and the Voice of Practitioners*

497 Current positioning and de-valuing of PE and physical activity was perceived to  
498 permeate from Ofsted through educational institutions, from schools to universities,  
499 ultimately impacting individuals. Olivia (primary teacher) felt "*if the government changed*  
500 *what they were looking for in schools so that it wasn't just literacy and numeracy focused*  
501 *then that would feed down...to schools and...to universities.*" Olivia's perspective aligns with  
502 the assertions of Jeffrey and Woods (1996) who contend that Ofsted's influence can lead to a  
503 sense of de-professionalisation among educators. When teachers prioritise adherence to  
504 Ofsted's mandates over their own professional judgement, they risk losing their autonomy  
505 and sense of professional identity, potentially reducing them to mere technicians rather than  
506 respected professionals. To combat this, participants felt that a stronger professional voice  
507 advocating for the value of PE and the role of physical literacy among entities such as Ofsted,  
508 the government, schools, and PE departments could elevate the subject's status to be on par  
509 with other academic disciplines and raise awareness of the role and impact of a physical  
510 literacy informed approach. This in turn would increase their confidence in being a voice of  
511 authority in their subject so that they could promote physical literacy informed PE.

512 Despite these barriers, the professional development programme had provided  
513 participants with a renewed approach to teaching PE, bolstered by their increased  
514 understanding of physical literacy. This entailed more student-centred approaches that aimed  
515 to promote physical activity for life. This is reflected in Joe and Dave's comments:

516 *"Probably the main bulk of understanding about the different theories and things that*  
517 *we've talked about and erm ensuring that students are physically active and can go onto*  
518 *being physically active throughout their life and developing the knowledge and*  
519 *understanding through more of a practical sense"* (Joe, secondary teacher)

520           *“The main thing is the developing kids' understanding of what motivates them and how*  
521           *they can try and motivate themselves intrinsically to try and participate for life; and*  
522           *trying different strategies that will help that.”* (Dave, secondary teacher)

523 All participants reported that their understanding of physical literacy had improved and how  
524 it encouraged them to view situations from the perspective of students and to pay attention to  
525 all students, as confirmed by Sarah (secondary teacher), *“I've noticed a lot more the quieter*  
526 *students, the less abled students, the middle students...and I think about the whole class a lot*  
527 *more”*. In particular, the concept guided them to adopt a more holistic approach to promoting  
528 physical activity by considering the physical, affective and cognitive domains and their  
529 associated elements of motivation, confidence, physical competence and knowledge and  
530 understanding. Isla (secondary teacher) stated, *“I've just got more of an awareness of the*  
531 *three areas of physical literacy and whether I'm only focusing on one or whether I've*  
532 *included all three.”* This renewed approach to physical education came about through the  
533 professional development highlighting the importance of holistic development, inclusivity  
534 and personalisation and by coaching the participants on how this may be intentionally planned  
535 for, observed and implemented in practice.

536           It was recognised that this new conceptual understanding needs to be supported by  
537 genuine commitment and buy-in from teachers to foster increased recognition and  
538 appreciation for physical literacy within the PE landscape. This was reflected in Andrew's  
539 (secondary teacher) statement, "*Are we going to commit to this? We think it's really good.*  
540 *Why did we even bother doing the process if we didn't think it's good? And it's not asking us*  
541 *to change teaching, at all, it's asking to hit those four areas*" Here, Andrew is referring to the  
542 four 'areas' of physical literacy: motivation, confidence, physical competence and knowledge  
543 and understanding. He suggests that, despite the relative ease of their integration into  
544 teaching, doing so requires a concerted effort. The professional development sessions and  
545 coaching conversations encouraged teachers to plan, observe and celebrate holistic outcomes.

546           It is widely acknowledged that governmental policies and school leadership play  
547 pivotal roles in shaping the perception of PE, both nationally and locally. Prioritising the  
548 enhancement of PE within governance and management structures will begin to reshape the  
549 educational landscape surrounding the discipline. This is crucial for integrating physical  
550 literacy into the fabric of PE. However, addressing this issue necessitates more than just  
551 structural changes. It also entails fostering a collective appreciation for PE, physical literacy,  
552 and physical activity promotion within the education sector and regulatory bodies such as  
553 Ofsted. Bridging the gap between these entities and promoting alignment in values can foster  
554 accountability and drive improvements in teaching practices. This, in turn, can lead to  
555 enhanced teacher training and professional development opportunities so that PE teachers, as  
556 custodians of the subject, can champion and articulate the value of PE and physical literacy.

557 ***Improving Teacher Professional Development Opportunities***

558 Sparkes and Templin (2012) examined how many educators grapple with the  
559 perceived low status of PE, inadvertently internalising and perpetuating these negative  
560 perceptions. If PE were accorded higher status, it would likely lead to increased opportunities  
561 for professional development in the field. This would lead to more educators being exposed  
562 to the concept of physical literacy and increase the permeation of physical literacy informed  
563 PE practice. Primary participants recounted their limited training in PE. Historically,  
564 professional development for PE teachers has been scant, mirroring the subject's low status  
565 nationally and internationally (Moreira et al., 2002). This lack of funding and time for  
566 professional growth has persisted over time (Armour and Yelling, 2004), exacerbated by the  
567 scarcity of meaningful and relevant development opportunities (Nieto, 2009).

568 Existing professional development offerings in PE are varied, often provided by  
569 disparate bodies ranging from national organisations to individual consultants. Offerings are  
570 often fragmented and lack continuity, consisting primarily of one-off courses delivered by  
571 non-specialists, which may have limited lasting impact on teacher practice (Armour and  
572 Yelling, 2004). This is now also true for physical literacy professional development with the  
573 existing professional development landscape adding physical literacy to their menu of ‘hit  
574 and run’ professional development workshops. This, coupled with the low status of PE, has  
575 stifled opportunities for professional growth (Harris, 2014). Indeed, inadequate preparation in  
576 PE teacher education (PETE) is a global concern, identified in studies across several  
577 countries including the United States and Australia (McKenzie et al., 1998; Moore et al.,  
578 1997). Teachers consistently advocate for improved training and ongoing professional  
579 development to better equip them in delivering PE (Petrie et al., 2021). Revitalising PE's  
580 value at the highest levels, particularly by the government, is essential for prioritising initial  
581 teacher training and professional development. Effective professional development can be the  
582 catalyst for long lasting and wide-reaching operationalisation of physical literacy informed  
583 practice.  
584

## 585 **Conclusion**

586           These findings underscore the presence of diverse cultures and sub-cultures that can  
587 either facilitate or impede the development of physical literacy. Schools, in particular,  
588 harbour unique cultures and sub-cultures within their communities. Addressing and  
589 understanding these cultures, including the varying values placed on PE in comparison to  
590 other subjects, is crucial. Introducing professional development initiatives without  
591 considering or comprehending the school culture, senior leadership dynamics, departmental,  
592 teacher, parent, and student sub-cultures is unlikely to yield sustained or significant impact.

593           Teachers identified potential solutions to operationalise physical literacy and address  
594 some of the barriers. These solutions revolved around two key themes: elevating the status  
595 and value of PE and practitioners professional voice and enhancing opportunities for teacher  
596 professional development. While barriers to operationalising physical literacy may persist, it  
597 is imperative to acknowledge their nature and respond with solutions aimed at challenging,  
598 reducing, alleviating, or eliminating them entirely.

599           This research joins others (Houser and Kriellaars, 2023 and Edwards, et al., 2019) in  
600 support for the value of physical-literacy informed PE practice and substantiates real  
601 lifeworld examples of PL being operationalised in school-based settings with serving  
602 practitioners. Throughout the study physical literacy professional development and coaching  
603 offered a framework through which teachers could reflect upon their current practice and the  
604 professional landscape. In doing so teachers were encouraged to better meet the needs of their  
605 pupils through physical education by providing more holistic, inclusive and personalised  
606 experiences.

607           The research was conducted with 14 teacher-participants which limits transferability  
608 and scalability, given the number of teachers of PE. The imbalance between secondary  
609 (n=11) and primary (n=3) participants was also a limitation, this is perhaps the unintended  
610 consequence of convenience sampling and with future studies a more balanced number of  
611 participants would be advised using purposeful sampling. Another limitation of this study  
612 was the lack of voice from representatives of all subcultures identified - in particular, student  
613 voice. In order to fully explore barriers and solutions to operationalising physical literacy in  
614 practice a whole school approach would have been more effective. Designing a whole school  
615 approach to professional development is strongly recommended for future research, as  
616 physical literacy should inform whole-school ethos. The subjectivity of this research is also  
617 acknowledged resulting from its relativist and constructionist underpinnings. The subjective  
618 nature of interpretation is also seen as a strength as conclusions are based on the voice of  
619 participants. Finally, it is also important to note that physical education is not the only  
620 medium through which physical literacy can be nurtured. A multi-sectoral, life course and  
621 community perspective should also be considered to fully embrace the movement journeys of  
622 children and young people as they grow and become adults. Similarly, the professional  
623 learning journey of teachers, other practitioners such as coaches and volunteers are also  
624 important because if physical literacy as a concept is to maximise its impact it must also unify  
625 community sport, physical activity and physical education.

626 This research moves the literature forwards by reporting on the realities teachers face  
627 as they navigate how to incorporate physical literacy within their PE practice. What is clear  
628 from this research is that the sociological and cultural factors that may mediate pedagogical  
629 change are as important as the proposed change (physical literacy informed PE) itself.  
630 Therefore, future research into professional development in physical literacy should comment  
631 not only on the positive impacts achieved by such interventions but also the problematic and  
632 real lifeworld challenges experienced by researchers and participants to better exemplify a  
633 more balanced narration of the effectiveness physical literacy professional development and  
634 physical literacy informed practice.

635

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**Tables**

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811 **Table 1: Participant information.**

<b>Primary School 1</b>	<b>Secondary School 1</b>	<b>Secondary School 2</b>
Primary Teacher A (PTA) (Stephen) 15 Years Teaching Experience	Secondary Teacher A (STA) (Charlie) 6 Years Teaching Experience	Secondary Teacher 1 (ST1) (Isla) 10 Years Teaching Experience
Primary Teacher B (PTB) (Amy) 4 Years Teaching Experience	Secondary Teacher B (STB) (Sarah) 6 Years Teaching Experience	Secondary Teacher 2 (ST2) (Jodie) 7 Years Teaching Experience
Primary Teacher C (PTC) (Olivia) 3 Years Teaching Experience	Secondary Teacher C (STC) (Joe) 3 Years Teaching Experience	Secondary Teacher 3 (ST3) (Dave) 7 Years Teaching Experience
	Secondary Teacher D (STD) (Adam) 2 Years Teaching Experience	Secondary Teacher 4 (ST4) (Luke) 5 Years Teaching Experience
	Secondary Teacher E (STE) (Jamie) 1 Year Teaching Experience	Secondary Teacher 5 (ST5) (Andrew) 4 Years Teaching Experience
	Secondary Teacher F (STF) (Anne-Marie) 1 Year Teaching Experience	

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**Figures**

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**Figure 1:** *Identified barriers to operationalising physical literacy*