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Hobson, Jonathan ORCID logoORCID: https://orcid.org/0000-0001-8081-6699 and Monckton-Smith, Jane ORCID logoORCID: https://orcid.org/0000-0001-7925-5089 (2021) Translating the recommendations from the APPG on Restorative Justice into practice: key considerations for Coercive Control and the potential of the 8-stages of Homicide model as an aid to risk and threat assessment for coercive control. In: Scottish Government and COSLA Joint Roundtable Event on Restorative Justice and Gender-Based Violence.

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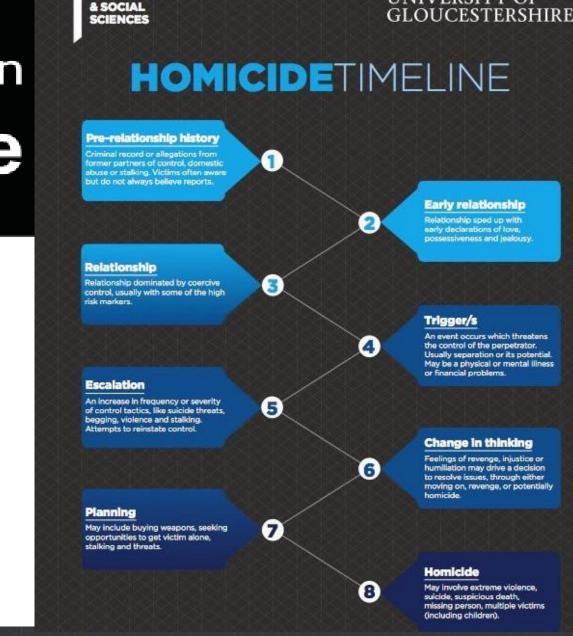
Translating the recommendations from the APPG on Restorative Justice into practice: key considerations for Coercive Control and the potential of the 8-stages of Homicide model as an aid to risk and threat assessment for coercive control.

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All Party Parliamentary Group on Restorative Justice

Overview

- 1. What might a right to RJ look like?
- 2. Coercive control and the homicide timeline



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1. What might a right to RJ look like?

All Party Parliamentary Group on **Restorative Justice**

58 written and oral responses submitted, just over 250,000 words

Full report available: <u>https://rjappg.co.uk/inquiryreport/</u>



Restorative Justice APPG Inquiry into Restorative Practices in 2021/2022





- 1. Registration of commissioned services. Police and Crime Commissioners and other relevant bodies should make it a mandatory requirement for all commissioned services to be registered and to ensure integrity of practice, that restorative processes are only facilitated by practitioners who are registered, regardless of whether they are paid or unpaid. This registration process should be managed by the Restorative Justice Council, who should be given sufficient funding to support this task.
- Standardise the sharing of information. The Ministry of Justice, in consultation with partners, should produce a national information sharing template which can be adopted by all providers and their partners.
- Improving quality through effective monitoring and evaluation. Further investigation should be undertaken by the Ministry of Justice, in consultation with partners, to develop guidance for gathering and using data to monitor and evaluate restorative justice.
- 4. Publication of a new Action Plan. The Ministry of Justice and Home Office should publish a new joint national action plan for restorative justice and practices. This should include internal actions for criminal justice settings and providers, such as embedding restorative principles into HR policies and processes, awareness raising, training involving people with lived experience in the design and delivery; and ensuring adherence to the Public Sector Equality Duty. The plan should be reviewed every three years. Alongside this, the National Police Chiefs Council, College of Policing, and the Association of Police and Crime Commissioner's should work together to improve understanding and encourage greater use of restorative justice and practices amongst senior leaders in the sector.
- 5. Reviewing ring-fenced funding for restorative justice practices. The Home Office should review minimum ring-fenced funding for restorative justice services to ensure greater consistency in accessibility across different PCC areas. This funding should also be sufficient to cover adequate training, awareness raising, volunteer management and outreach work. There should also be minimum contract terms to provide greater consistency and stability for providers to develop and nurture partnership arrangements (subject to robust accountability mechanisms).
- Explore automatic rights for victims through the Victim's Law. The new Victims' Law should include a specific right for victims to be referred to and access restorative justice services.
- 7. End to blanket bans. PCCs should remove any blanket bans on funding restorative justice for certain offence types, instead they should ensure that there are specialist staff trained for serious and complex cases available to assess the risks associated with a particular type of offence or additional need. This should be underpinned by a robust organisational (or ideally a national) policy that provides referring agencies and potential service users with a clear explanation as to why a case cannot be progressed.
- 8. More and better communications. A new national action plan should include a specific communications plan to raise awareness amongst the public of restorative justice and practice. This plan should be co-produced by communications experts, who have a good understanding of how to frame issues, along with restorative professionals and people with lived experience.
- 9. Government minister with specific responsibility for restorative justice. A government minister with responsibility for restorative justice and practices should be appointed, or this responsibility should be incorporated into a Minister of State's role or Undersecretary of State. This should initially be focused on the Ministry of Justice, though with potential for cross departmental working where it may be applicable in future.



- 6. Explore automatic rights for victims through the Victim's Law. The new Victims' Law should include a specific right for victims to be referred to and access restorative justice services.
- 7. End to blanket bans. PCCs should remove any blanket bans on funding restorative justice for certain offence types, instead they should ensure that there are specialist staff trained for serious and complex cases available to assess the risks associated with a particular type of offence or additional need. This should be underpinned by a robust organisational (or ideally a national) policy that provides referring agencies and potential service users with a clear explanation as to why a case cannot be progressed.
 - i. RJ should be available (right to be referred)

ii. RJ should be safe (specialist staff and risk assessment)



i. RJ should be available

A right to referral is not a guarantee of a process

Information

• What RJ is

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• When it might be suitable

Assessment

- Individual assessment for suitability
- Risk assessment

Process

- What type of process is suitable?
- Direct/indirect

How it might be used

6

Restorative Processes



. Face-to-face (direct)

> Beneficial in some circumstances, but dangerous in others

Restorative Justice as a broad church

Non face-to-face 'contact' (indirect)

Ietter writing, shuttle work

Potentially overlapping processes

- > victim and offender circles that may or may not intersect
- Surrogate offender interactions

Discrete processes

- > Healing circles for victims
- Community or family circles to repair relationships

See also: Gaarder (2015) Lessons from a restorative circles initiative for intimate partner violence Marder and Zinsmeyer (2021) Restorative justice and intimate partner violence

Decision making:

Dr Diana Batchelor (2021) the importance of understating victim goals



i. RJ should be Safe



The importance of registered services and practitioners Making safe The importance of practitioners that understand and can manage complex Risk processes The importance of expert knowledge > coercive control

2. Coercive Control and the Homicide Timeline

- Not all DA is coercive control
- The research tells us that coercive control is not about the dynamics between two people or 'a couple arguing'

HOMICIDETIMELINE

- Coercive control and stalking are particular forms of offending that often involve fixation and obsession
- There can be unintended consequences, for example:
 - The process can be used to manipulate contact
 - There is a power imbalance between the controlling person and the victim
 - The new partner of the controlling person could become a target for escalating abuse



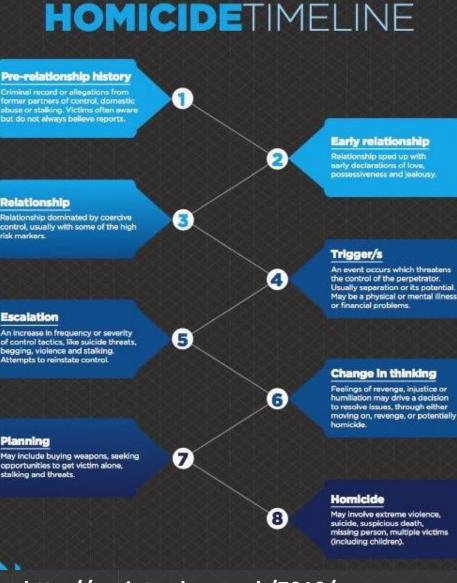
Risk and threat assessment

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The Homicide Timeline is based on coercive control and stalking patterns - It tracks a journey of escalating risk

- 1. History
- 2. Early relationship
- 3. Relationship
- 4. Trigger
- 5. Escalation
- 6. Homicidal ideation
- 7. Planning
- 8. Homicide

Where any victim and perpetrator are at stage five for example, any contact between them can escalate risk or threat as the fixation is still present. If they are at stage six or seven, any contact is high threat.



Link to a short video on the homicide timeline: <u>http://eprints.glos.ac.uk/7010/</u>

CC, stalking and RJ HOMICIDETIMELINE

- Alternative forms of RJ where there is no contact with the controlling person (where the controlling person is still fixated) should be the default
- Consider the safety of any new partners of the controlling person
- IDVAs or specialists in CC or DA could be trained in RJ, rather than RJ practitioners trained in DA/CC
- Controlling people will go to extraordinary lengths to gain access to a victim, this must be considered
- The motivation of the controlling person must be carefully evaluated if they are to be involved in any contact, even if that is by distance method
- RJ should not be used as diversion







Batchelor, D (2021) Helping victims achieve their restorative justice goals with different degrees of offender participation, see: <u>https://restorativejustice.ie/2021/10/21/helping-victims-achieve-their-restorative-justice-goals-with-different-degrees-of-offender-participation/</u>

Gaarder, Emily (2015) Lessons from a restorative circles initiative for intimate partner violence, Restorative Justice, 3:3, 342-367, DOI: <u>10.1080/20504721.2015.1109334</u>

Keenan, Marie (2018) Title Training for Restorative Justice Practice in Sexual Violence Cases, The International Journal of Restorative Justice, 1 (2): 291-302 see <u>here</u>

Marder I and Zinsmeyer C (2021) Restorative justice and intimate partner violence Annual Conference, 2019: Avsilable <u>https://restorativejustice.ie/2021/06/20/restorative-justice-and-intimate-partner-violence-acjrd-annual-conference-2019/</u>

Monckton Smith, J. (2020) The Homicide Timeline: Using Foucauldian Analysis to Track an Eight Stage Relationship Progression to Homicide Violence Against Women 26 (11). pp. 1267-1285. open access: <u>http://eprints.glos.ac.uk/6896/</u>

